



U S AGENCY FOR  
INTERNATIONAL  
DEVELOPMENT

SEP 30 1998

Ms Ruth C Montaner  
President  
Cuba Dissidence Task Group  
1403 Alhambra Circle  
Coral Gables, FL 33134

Subject Award No LAG-A-00-98-00063-00

Dear Ms Montaner

Pursuant to the authority contained in the Foreign Assistance Act of 1961, as amended, the U S Agency for International Development (hereinafter referred to as "USAID" or "Grantor") hereby grants to the Cuban Dissidence Task Group (herein after referred to as CDTG or "Recipient"), the sum of \$250,000 00 to provide support for a program in facilitation, publication, and dissemination of written analyses of dissident programs in Cuba, and as described in the Schedule of this award and the Attachment 2, entitled "Program Description "

This award is effective and obligation is made with the date of this Cover Letter Funds obligated are available to reimburse the Recipient for allowable program expenditures from the date of the Cover Letter through the estimated completion date of 9/29/99 USAID shall not be liable for reimbursing the Recipient for any costs in excess of the obligated amount of \$250,000

This award is made to CDTG, on condition that the funds will be administered in accordance with the terms and conditions as set forth in 22 CFR 226, entitled "Administration of Assistance Awards to U S Non-Governmental Organizations", Attachment 1, entitled "Schedule", Attachment 2, entitled "Program Description", and Attachment 3 entitled "Standard Provisions "

39.  
Cuban Dissidence Task Group

FD-ABR-111  
100683

100  
9-30-98

Please sign the original and each copy of this letter to acknowledge your receipt of this award and return the original and all but one copy to the Agreement Officer

Sincerely,

*Dana P Doo-Soghoian*

Dana P Doo-Soghoian  
Agreement Officer  
Office of Procurement  
M/OP/B/LA

Attachments

- 1 Schedule
- 2 Program Description
- ~~3 Standard Provisions~~
- ~~4. Standards for USAID Funded Communications Projects~~

ACKNOWLEDGED: CUBAN DISSIDENCE TASK GROUP

BY

*Raul C Montanes*

Title

*DIRECTOR*

Date

*9/30/98*

ACCOUNTING AND APPROPRIATION DATA

A GENERAL

1	Total Estimated Amount	\$250,000 00
2	Total Program Amount	\$346,100 00
3	Total Obligated Amount	\$250,000 00
4	Cost-Sharing Percentage (Non-Federal)	28% (\$96,100)
5	Activity Title	598-0849 Cuban Dissidence Task Group
6	USAID Technical Office	AA/LAC-USAID Senior Advisor for Cuba Room 5 08-036, RRB (David Mutchler) Washington, DC 20523
7	Tax I D Number	65-0844608
8	DUNS No	03-305-7261
9	LOC Number	N/A

B SPECIFIC

1	NMS Request No	31
2	Org ID No	11093
3	Account No	ES98/99LES898/ES97/98LES798
4	Amount Obligated	250,000 00
5	Activity No	598-0849

## TABLE OF CONTENTS

PAGE

## ACCOUNTING AND APPROPRIATION DATA

ATTACHMENT 1	4
--------------	---

SCHEDULE	4
----------	---

1 1	PURPOSE OF AGREEMENT	4
1 2	PERIOD OF AGREEMENT	4
1 3	AMOUNT OF AWARD AND PAYMENT	4
1 4	BUDGET	4
1 5	REPORTING AND EVALUATION	5
1 5 1	Financial Reporting	5
1 5 2	Monitoring and reporting program performance	5
1 5 3	Final Report	6
1 5 4	Special Reports	6
1 6	SUBSTANTIAL INVOLVEMENT UNDERSTANDINGS	7
1 7	KEY PERSONNEL	7
1 8	TITLE TO AND CARE OF PROPERTY	8
1 9	AUTHORIZED GEOGRAPHIC CODE	8
1 10	LICENSING REQUIREMENTS FOR CUBA	8
1 11	INDIRECT COSTS	8
1 12	RESOLUTION OF CONFLICTS	9
1 13	COST SHARING	9
1 14	COMMUNICATIONS PRODUCTS (OCT 1994)	9
1 15	PAYMENT OFFICE	10
1 16	GRANT ADMINISTRATION OFFICE	10
1 17	PROJECT OFFICE	10
1 18	SPECIAL PROVISIONS	10

ATTACHMENT 2	13
--------------	----

PROGRAM DESCRIPTION	13
---------------------	----

ATTACHMENT 3	14
--------------	----

STANDARD PROVISIONS	14
---------------------	----

3 1	INELIGIBLE COUNTRIES (MAY 1986)	14
3 2	NONDISCRIMINATION (MAY 1986)	14
3 3	U S OFFICIALS NOT TO BENEFIT (NOV 1985)	14
3 4	INVESTMENT PROMOTION (JAN 1994)	14
3 5	NONLIABILITY (NOV 1985)	15
3 6	AMENDMENT (NOV 1985)	15
3 7	NOTICES (NOV 1985)	15
3 8	OMB APPROVAL UNDER THE PAPERWORK REDUCTION ACT (AUG 1992)	15
3 9	INTERNATIONAL AIR TRAVEL AND TRANSPORTATION (DEC 1995)	16
3 10	OCEAN SHIPMENT OF GOODS (AUG 1992)	21
3 11	USAID ELIGIBILITY RULES FOR GOODS AND SERVICES (MAR 199	22
3 12	SUBAGREEMENTS (FEB 1995)	26
3 13	LOCAL COST FINANCING (JUN 1993)	27
3 14	PUBLICATIONS (AUG 1992)	29
3 15	USE OF POUCH FACILITIES (AUG 1992)	30
3 16	CONVERSION OF UNITED STATES DOLLARS TO LOCAL CURRENCY (NOV 1985)	31
3 17	PUBLIC NOTICES (AUG 1992)	32

LAG-A-00-98-00063-00

	TABLE OF CONTENTS	PAGE
3 18	COST SHARE	32
	ATTACHMENT 4	37
	STANDARDS FOR USAID-FUNDED PUBLICATIONS	37
	STANDARDS FOR USAID-FUNDED VIDEO PRODUCTIONS	39

ATTACHMENT 1  
SCHEDULE

## 1 1 PURPOSE OF AGREEMENT

The purpose of this Agreement is to provide support for the program described in Attachment 2 of this Agreement entitled "Program Description "

## 1 2 PERIOD OF AGREEMENT

(a) The effective date of this Agreement is the date of the Cover Letter and the estimated completion date is 9/29/99

(b) Funds obligated hereunder are available for program expenditures for the estimated period beginning the date of the Cover Letter through September 29, 1999

## 1 3 AMOUNT OF AWARD AND PAYMENT

(a) USAID hereby obligates the amount of \$250,000 00 for the purposes of this Agreement

(b) Payment shall be made to the Recipient by -  
Cost Reimbursement in accordance with procedures set forth  
in 22 CFR 226 22

## 1 4 BUDGET

The following is the Agreement Budget, including local cost financing items, if authorized Revisions to this budget shall be made in accordance with 22 CFR 226 25

## BUDGET

9/30/1998 to 9/29/1999

<u>Cost Line Item</u>	<u>Amount</u>
Cuban Dissident Movement	\$250,000
USAID Agreement Amount	250,000*
Recipient Cost Share	<u>96,100</u>
TOTAL ESTIMATED PROGRAM AMOUNT	\$346,100

\*In order to ensure proper accounting of costs under this agreement activity, the Recipient shall request for a cost reimbursement for the first voucher within a month of the first request for payment, DCAA will conduct a review of the request for reimbursement. If the DCAA report finds the recipient's accounting of these costs acceptable, the method of payment for this Agreement will change to Periodic Advance effective immediately. Non-compliance will result in suspension of funds under this Agreement.

\*\*USAID reserves the right to conduct a followup accounting system audit within six months from the effective date of this Agreement to ensure the Recipient installed software program is functioning adequately. Noncompliance will result in suspension or termination in accordance with 22 CFR 226 61

**1 5 REPORTING AND EVALUATION****1 5 1 Financial Reporting**

In keeping with the requirements established in 22 CFR 226 52, the Recipient is required to (a) submit an original and two copies of a "Request for Advance or Reimbursement", SF 270, on a monthly basis to

US AGENCY FOR INT'L DEVELOPMENT  
M/FM/CMP/MP  
Room 7 07-095 RRB  
Washington, DC 20523

The additional copies shall be submitted as follows one copy each of SF 270 to the USAID Senior Advisor for Cuba, LAC/AA, RRB, Room 5 08-036, Washington, DC 20523, and one copy each of SF 270 to the cognizant Agreement Officer, M/OP/B/LA, RRB, Room 7 09-103, Washington, DC 20523-7100 The Letter of Credit reports shall be in keeping with the Financial Reporting requirements and shall be in accordance with 22 CFR 226 22 entitled, "Payment"

(b) Prepare a "Financial Status Report", SF 269a, on an accrual basis and submitted quarterly in an original and two copies to USAID, Office of Financial Management, M/FM/CMP/MP, Room 7 07-095, RRB, Washington, DC, 20523 A final SF269a report shall be submitted within 90 days of completion of this Agreement An additional copy of each SF269a shall be submitted to the cognizant Agreement Officer, M/OP/B/LA, Room 7 09-103, RRB, Washington, DC 20523-7100 The Financial Status Reports shall be in keeping with the financial reporting requirements and shall be in accordance with 22 CFR 226 52 entitled, "Financial Reporting"

**1 5 2 Monitoring and reporting program performance**

(a) Requirements The Recipient shall submit an original and one copy of a brief quarterly program report to the USAID Senior Advisor for Cuba, AA/LAC, Rm 5 08-036, Washington, DC 20523 In addition, one copy shall be submitted to USAID/PPC/POL/CDIE, Room M 01-010, RRB, Washington, DC 20523-1802 A final performance report is also required

(b) Contents The quarterly program report shall present the information contained in 22 CFR 226 51(d) It states

"Performance reports shall generally contain, for each award, brief information on each of the following

(1) A comparison of actual accomplishments with the goals and objectives established for the period, the findings of the investigator, or both Whenever appropriate and the output of programs or projects can be readily quantified, such quantitative data should be related to cost data for computation of unit costs

- (2) Reasons why established goals were not met, if appropriate
- (3) An illustrative list of titles of publications and videos shall be included in Quarterly Performance Reports
- (4) Include, as an attachment, a copy of materials distributed such as brochures and the like
- (5) Copy of any insurance policy(ies) deriving from this agreement
- (6) Other pertinent information including, when appropriate, analysis and explanation of cost overruns or high unit costs

### 1 5 3 Final Report

Within 90 days following the estimated completion date of this Agreement, (see Section 1 2 above), the Recipient shall submit a final report to the USAID Senior Advisor for Cuba, RRB, Room 5 08-036, Washington, DC 20523, who shall forward one copy of the final report to USAID, CDIE/DI, Washington, DC 20523

The Recipient shall also submit one copy of the final report to the cognizant Agreement Officer, M/OP/B/LA, RRB, Room 7 09-103, Washington, DC 20523. The report shall cover the entire period of the Agreement and include all information shown in Section 1 5 2, specifically including, but not necessarily limited to

- (1) A summarization of the program's accomplishments or failings,
- (2) An overall description of the activities under the program during the period of this Agreement,
- (3) A description of the methods of work used,
- (4) Comments and recommendations regarding unfinished work and/or program/continuation and direction, and,
- (5) A fiscal report that describes in detail how the Agreement funds were used

### 1 5 4 Special Reports

Between the required program performance reporting dates, events may occur that have significant impact upon the program. In such instances, the Grantee shall inform the USAID Project Officer as soon as the following types of conditions become known

(1) Problems, delays, or adverse conditions that will materially affect the ability to attain program objectives, prevent the meeting of time schedules and goals, or preclude the attainment of work units by established time periods. This disclosure shall be accompanied by a statement of the action taken, or contemplated, and any USAID assistance needed to resolve the situation,

(2) Favorable developments or events that enable time schedules to be met sooner than anticipated or more work units to be produced than originally projected,

(3) If any performance review conducted by the Recipient discloses the need for change in the budget estimates in accordance with the criteria established in 22 CFR 226.25, the Recipient shall submit a request for budget revision to the Agreement Officer and the USAID Senior Advisor to Cuba

#### 1.6 SUBSTANTIAL INVOLVEMENT UNDERSTANDINGS

It is understood and agreed that USAID will be substantially involved during the performance of this Cooperative Agreement as follows

**Workplan** The USAID Senior Advisor for Cuba shall be consulted during the development of the workplan and shall have the right to approve the initial workplan and any revisions to it which involve the use of USAID funds. The recipient shall provide the names, addresses and functions of each organization, together with information on whether the organization is independent, not an agency or instrumentality of the Cuban government. USAID approval of the plan, in whole or in part, including approval of assistance to or through particular nongovernmental organizations, will be determined after consultation with the Department of State. The USAID Senior Advisor for Cuba shall review and approve the evaluation of accomplishments. The USAID Senior Advisor must also approve any changes in the direction or development of specific objectives of the USAID supported activities of this program.

**Key Personnel** The USAID Senior Advisor for Cuba shall approve, in advance, the selection of any key personnel and any alternate(s).

**Monitoring and Evaluation Plans** The USAID Senior Advisor for Cuba shall approve evaluation plans, and monitoring progress toward the achievement of program objectives during the course of the Cooperative Agreement.

#### 1.7 KEY PERSONNEL

The key personnel which the Recipient shall furnish for the performance of this Agreement is as follows

POSITION	NAME
President	Ruth C. Montaner

The personnel specified above is considered essential to the work being performed hereunder. Prior to selecting or replacing any of the specified individual, the Recipient shall notify both the cognizant USAID Agreement Officer and the cognizant USAID Senior Advisor for Cuba reasonably in advance and shall submit written justification (including proposed substitutions) in sufficient detail to permit evaluation of the impact on the program. No replacement shall be made by the Recipient without the written consent of the Agreement Officer.

#### 1 8 TITLE TO AND CARE OF PROPERTY

Title to all property financed under this award shall vest in the Recipient subject to the requirements of 22 CFR 226.30 through 37.

The Agreement Officer hereby approves the purchase of tangible nonexpendable general and special purpose personal property (equipment) including exempt property charged directly to the award having a useful life of less than one year and an acquisition cost of \$5,000 or less per unit. The Agreement Officer must approve the purchase of tangible nonexpendable general and special purpose personal property (equipment) including exempt property charged directly to the award having a useful life of more than one year and an acquisition cost of \$5,000 or more per unit. Approval is subject to programmatic constraints as deemed appropriate by the cognizant Agreement Officer.

The prior approval for property with a useful life of less than one year and less than \$5,000 per unit is subject to the authorized geographic code below.

#### 1 9 AUTHORIZED GEOGRAPHIC CODE

The authorized geographic code for procurement of goods and services under this award is 935 (Special Free World). USAID Geographic Code 935 includes any area or country in the Free World, including the cooperative country, Cuba, vis-a-vis the Cuban Democracy Act of 1992.

#### 1 10 LICENSING REQUIREMENTS FOR CUBA

(a) In accordance with the Cuban Democracy Act, Cuba is considered an eligible source for those procurements necessary to carry out the specific, narrow purpose of this Agreement. In addition, the U.S. Treasury Department has issued USAID License No. C-18212 and Amendment No. C-18212-A (attached) thereto, authorizing the Agency to carry out the full range of activities under this Agreement.

(b) The Cuban Democracy Act and the Libertad Act, under which the activities financed under this Cooperative Agreement are authorized, provide authority to carry out activities through individuals and non-governmental organizations to promote a peaceful transition to democracy in Cuba. The Treasury and Commerce Departments regulate trade and traffic in Cuba. The Treasury Department maintains and enforces licensing requirements for travel to Cuba, expenditures of funds on the Island and remittances of cash to Cuba. The Commerce Department maintains and enforces licensing requirements of all U.S.-origin goods to Cuba.

(c) The Department of Treasury has provided USAID with a general license to cover USAID recipients/grantees traveling to Cuba under this program and expenses they incur while carrying out grant activities on the Island

(d) The Department of Commerce has not provided USAID a blanket license, therefore, all USAID grantees/recipients providing any kind of equipment and supplies to recipients in Cuba must apply directly to the Commerce Department's Bureau of Export Administration. The address of the pertinent office in the Department of Commerce which grants licenses for transactions concerning Cuba is

Office of Exporter Services  
P O Box 273  
Bureau of Export Administration  
Department of Commerce  
Washington, DC 20230  
Tel (202)482-4811  
Fax (202)482-3617

**1 11 INDIRECT COSTS**

No indirect costs will be charged to this Award. The Recipient understands and agrees that indirect costs attributable to this Award will be absorbed by the Recipient and considered cost sharing.

**1 12 RESOLUTION OF CONFLICTS**

Conflicts between any of the Attachments of this Agreement shall be resolved by applying the following descending order of precedence

Attachment 1 - Schedule  
22 CFR 226  
Attachment 3 - Standard Provisions  
Attachment 2 - Program Description

**1 13 COST SHARING**

The Recipient agrees to expend an amount not less than 28% of the total Federal contribution. Cost sharing contributions will meet the criteria as set out in 22 CFR 226.23

**1 14 COMMUNICATIONS PRODUCTS (OCT 1994)**

(a) Definition - Communications products are any printed materials (other than non-color photocopy material), photographic services or video production services

- (b) Standards - USAID has established standards for communications products. These standards must be followed unless otherwise specifically provided in the agreement or approved in writing by the agreement officer. A copy of the standards for USAID financed publications and video productions is attached.
- (c) Communications products which meet any of the following criteria are not eligible for USAID financing under this agreement unless specifically authorized in the agreement schedule or in writing by the agreement officer:
- (1) Any communication product costing over \$25,000, including the costs of both preparation and execution. For example, in the case of a publication, the costs will include research, writing and other editorial services (including any associated overhead), design, layout and production costs.
  - (2) Any communication products that will be sent directly to, or likely to be seen by, a Member of Congress or Congressional staffer, and
  - (3) Any publication that will have more than 50 percent of its copies distributed in the United States (excluding copies provided to CDIE and other USAID/W offices for internal use).

**1 15 PAYMENT OFFICE**

US AGENCY FOR INT'L DEVELOPMENT  
M/FM/CMP/MP  
Room 7 07-095 RRB  
Washington, DC 20523

**1 16 GRANT ADMINISTRATION OFFICE**

The post-award grant administration office is the U S Agency for International Development, M/OP/B/LA, RRB, Room 7 09-103, Washington, DC 20523-7100. The cognizant Agreement Officer is Dana P. Doo-Soghoian, Agreement Officer, and may be contacted at 202 712-5671.

**1 17 PROJECT OFFICE**

The Project Office is the U S Agency for International Development, AA/LAC, RRB, Washington, DC 20523. The cognizant Project Officer is the USAID Senior Advisor for Cuba, David Mutchler, and may be contacted at 202-712-4742.

**1 18 SPECIAL PROVISIONS**

1. This Cooperative Agreement is made pursuant to the authorities of the Cuban Democracy Act 22 U S C 6001 et seq., Sec 6004, ("CA") and the Cuban Liberty and Democratic Solidarity (Libertad) Act of 1996, 22 U S C Sec 6021 et seq., Sec 6039, ("Libertad Act"). Activities authorized and financed under this Cooperative Agreement are governed and limited by the terms of the CDA and the Libertad Act.

2 The CDA and the Libertad Act authorize assistance through nongovernmental organizations to support individuals and independent nongovernmental organizations to promote peaceful, nonviolent democratic change in Cuba through various types of democracy-building efforts for Cuba. The Recipient agrees that funds made available under this Cooperative Agreement will only be utilized for peaceful, nonviolent activities, in accordance with the CA and the Libertad Act.

3 No funds or assistance under this Cooperative Agreement may be provided to the Cuban Government, as stated in the Libertad Act. The Libertad Act 22 U.S.C. Sec. 6023(1) and (5), defines "Cuban Government" as including the government of any political subdivision of Cuba, and also any "agency or instrumentality" of the Government of Cuba, as these terms are further defined in 22 U.S.C. Sec. 1603(b). Section 1603(b) states that an organization which is either a) an "organ of a foreign state or political subdivision thereof" (here an organ of the Cuban Government), or b) "a majority of whose shares or other ownership interest is owned by a foreign state or political subdivision thereof" is an "agency or instrumentality of a foreign state," thus ineligible for funding under this Cooperative Agreement. Employees of the Government of Cuba, as defined above, are also ineligible for assistance under this Cooperative Agreement while working in their official capacities. However, such persons, while not working in their official capacities as employees of the Cuban Government, are considered as individuals and are eligible for assistance. Furthermore, merely providing information on transitions to democracy, human rights, and market economies to individuals who are Cuban Government employees is not considered assistance to the Cuban Government, because the information is offered to these persons as individuals, and does not benefit the current Government of Cuba.

4 The Conference Report to the Libertad Act, H.R. 104-468, page 50, clarifies that "incidental payments or indirect benefits to commercial or regulatory entities of the Cuban Government, e.g., payments for hotels, car rental, travel or transportation to or within the island, purchases of other goods or services in the local economy, customs fees, migration fees, or other comparable government charges" are not considered to be assistance to the Cuban Government which is prohibited by the Libertad Act.

5 The Recipient shall take all reasonable steps necessary to ensure that the above special provisions 1-4 are followed. Violation of special provision no. 2 above is grounds for termination of this Cooperative Agreement for cause and disallowance of costs incurred. Violation of special provision 3 may lead to disallowance of costs incurred.

6 However, no USAID funding made available under this grant or cooperative agreement will be used for cash assistance to individuals residing in Cuba.

7 At the explicit request of Catholic Church authorities in Cuba, USAID grantees will not furnish any U S -funded material assistance to the Catholic Church in Cuba (with the exception of books and publications) Any exception to the rule will be authorized by the USAID Senior Advisor for Cuba only after receiving in writing a direct request from the Director of CARITAS Director

LAG-A-00-98-00063-00

Attachment 2

ATTACHMENT 2

PROGRAM DESCRIPTION

The Program Description (Attachment 2) is hereby incorporated and made a part of this Award

### PROGRAM DESCRIPTION

The project of the Cuban Dissidence Task Group will

1) Facilitate, publish and disseminate worldwide the written analysis of four Cuban dissident programs on the Island

--The Civil Society and Democracy Center which seeks to empower the growing Cuban civil society through analysis of national and international political developments

--The Business and Economics Center which analyzes the Cuban economy and trains Cuban professional economists

--The Felix Varela Law Center which supports Cuban lawyers in their research of Cuban legal institutions and laws that must be eliminated or modified to permit a peaceful transition from totalitarianism to democracy

--The Labor Center which analyzes and promotes collective bargaining, labor processes and the formation of independent labor unions on the island

2) Provide humanitarian assistance (food, medicine and other non-cash assistance) to political prisoners and their families and to other principal victims of political repression (e g , those who have lost their employment or have been physically attacked because of their peaceful human rights activism )